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RECENT DEVELOPMENTS IN THE SKILLS AND EQF (LEARNING OUTCOMES) AREA IN EUROPE

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European Commission “Skills Agenda” Unit
18 April 2024



Changing labour markets



Atypical forms of work



More frequent professional transitions



Shifting employment between sectors



Shifting skills needs



Demographic changes



Skills shortages as a *challenge* and skilled workforce as an *enabler*



38
occupations
were classified
as shortages in
2022



74% of
SMEs reported
that they
face skills
shortages in 2023



adult learning
remains low -
with a participation
rate of around
37%



over 90% of jobs require
digital skills, however **54%**
of the adult population
in Europe has
basic digital skills



Why a European Year of Skills?

To further promote a mindset of reskilling and upskilling



Investment

Increased, more effective and inclusive investment



Skills relevance

Strengthening skills relevance by close cooperation



Matching aspirations

Matching people's aspirations and skills-set with labour market opportunities

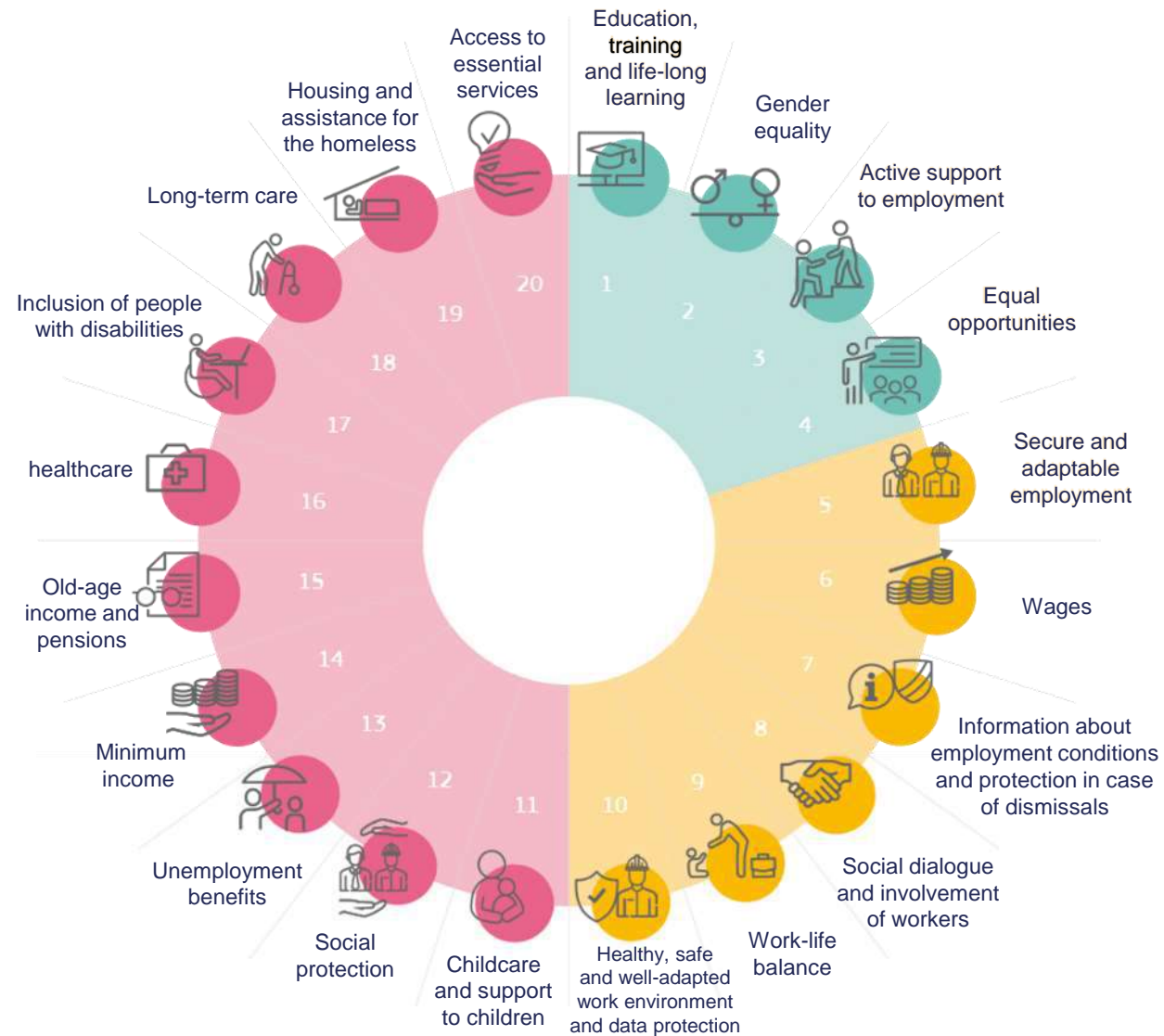


Attracting third country talent

Attracting people from third countries with the skills needed



European Pillar of Social Rights



Press release | 16 April 2024

EU, social partners and civil society renew their commitment to a social Europe



Family photo | © Belgian presidency

At the High-Level Conference on the European Pillar of Social Rights today in La Hulpe in Belgium, the EU, social partners and civil society have renewed their commitment to a stronger social Europe.

European Pillar of Social Rights - Targets

(2021 → 2030)

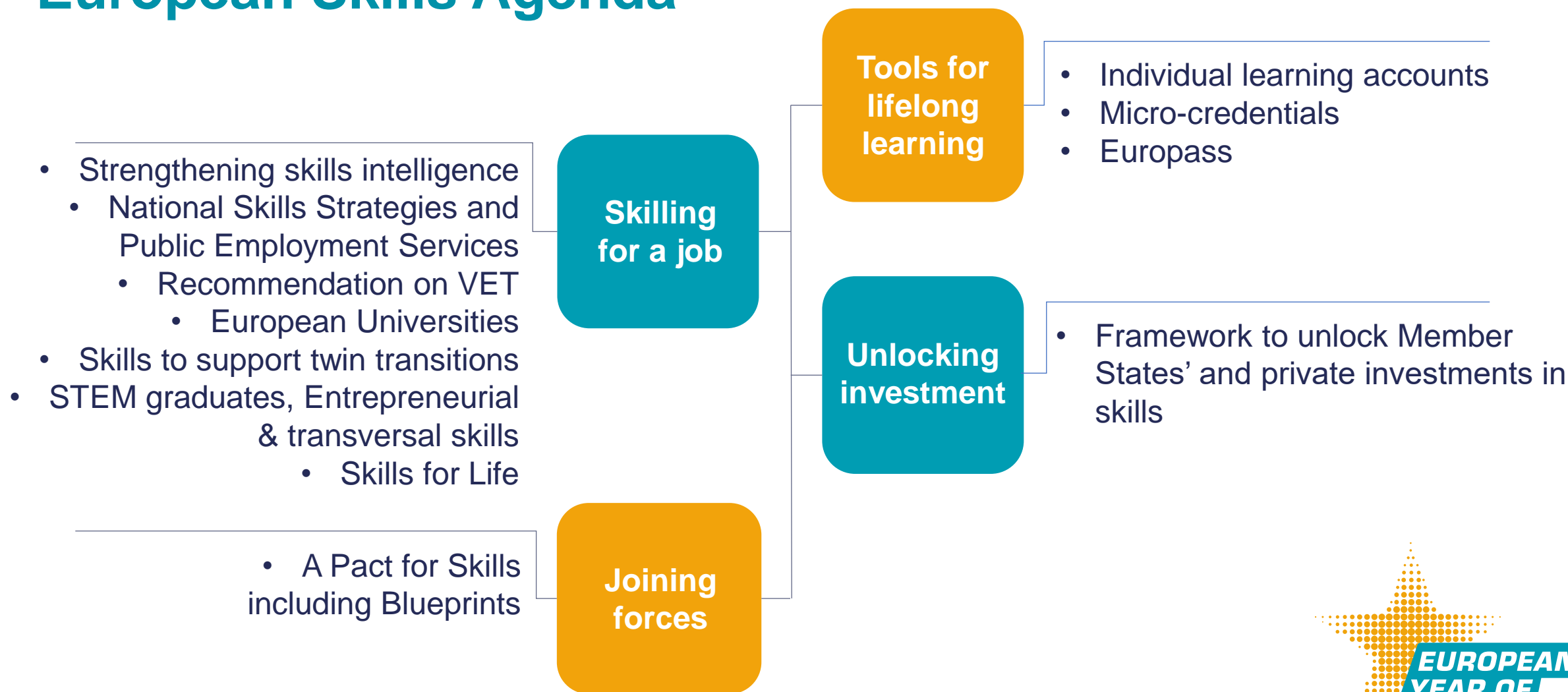
At least: **78%** of the population aged 20 to 64 should be in employment by 2030
Current level: 73.1% (2019)

60% of all adults should participate in training every year by 2030
Current level: 37.4% (2016)

Reduce by **15 million**
the number of people at risk of poverty or social exclusion by 2030
Current level: 91 million persons (2019)



European Skills Agenda



20 Large Scale Skills Partnerships now launched in all key industrial ecosystems.

Together, committed to provide **up- and reskilling opportunities to over 10 million people** in the coming years.

Most recent partnerships: Health Industry and Digitalisation of the Energy System (December 2023).

More than 1,500 joined the Pact from all Member States and sectors.

Now **focus on** developing the **regional dimension** of the Pact and, in particular, promoting the establishment of **new regional skills partnerships**. Two partnerships launched in Lombardy Region and in the European Chemical Regions Network. Three more in preparation.



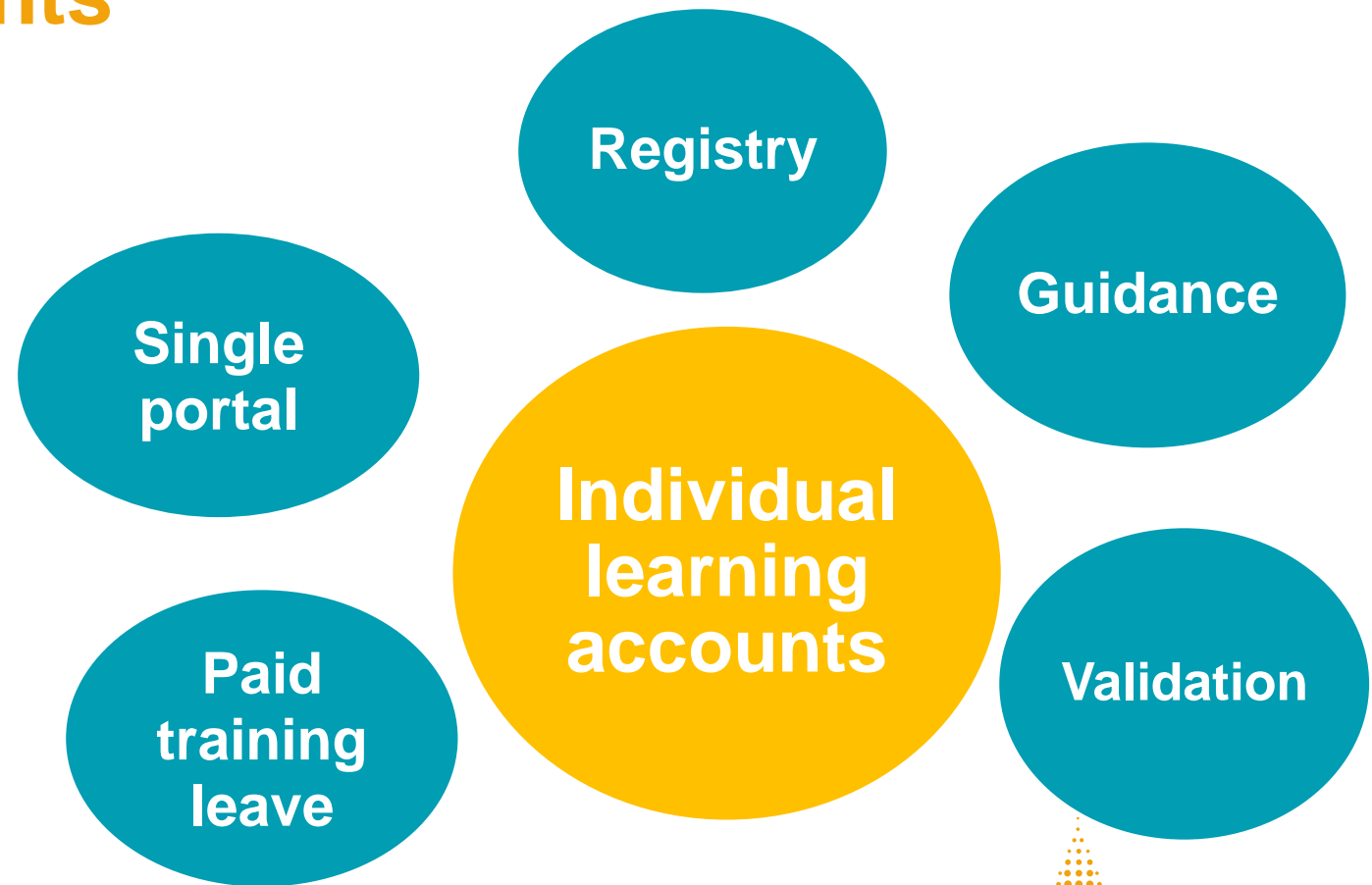
Individual Learning Accounts

Objective:

- support **all working-age adults** to access training, including for professional transitions and **irrespective of their labour force or professional status**;
- increase individuals' incentives and **motivation** to seek training.

Targeting

- Universal but differentiated support



**Council Recommendation of June 2022
on individual learning accounts**

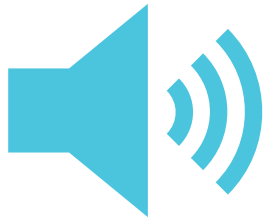


Micro-credentials

Council Recommendation of June 2022 on a European approach to micro-credentials



Targeted, relevant learning



Small volume, short in duration



Flexibility to fit with how people live, learn and work

Potential benefits for the workplace

- improve employee motivation
- improve retention of employees
- build a culture of continuing professional development
- support speedier responses to needs of employers
- flexible upskilling and reskilling relevant to labour market needs

Rationale of the Council Recommendation

Quality

Trust

Uptake

To make micro-credentials more **comparable** and **understandable**

Ongoing work on micro-credentials



Further research on micro-credentials



Micro-credentials for labour market education and training

1. [Mapping microcredentials in EU labour-market-related education and training](#) (October 2022).
2. [Microcredentials and evolving qualifications systems](#) (February 2023).
3. [Microcredentials and the added value for end-users](#) (December 2023).



Guide to design, issue and recognise micro-credentials (May 2023).



- [Micro-credentials for lifelong learning and employability](#) (March 2023).
- [Public policies for effective micro-credential learning](#) (December 2023).
- [Micro-credential policy implementation in Finland, the Slovak Republic, Slovenia and Spain](#) (December 2023).

The European Qualifications Framework (EQF)



- A **translation grid** for qualifications across countries
- Defined in terms of **learning outcomes** (knowledge, skills, responsibility & autonomy)
- 8-Level reference framework, covering **all types and all levels of qualifications**

CHALLENGE

Education and training systems differ across countries. Qualifications are diverse and reflect national rules and traditions.

WIDER IMPACTS

- Employability, mobility and social integration of workers and learners
- Foster lifelong learning
- Modernising education and training systems



OBJECTIVES

To improve the transparency, comparability and portability of people's qualifications



Structure of the draft European guidelines for short descriptions

1. Introduction

1. The importance of short learning-outcomes based descriptions of qualifications
2. Aim of guidelines
3. Users and application of the guidelines
4. Scope of the guidelines
5. Use of short learning outcomes descriptions
6. How to navigate the guidelines
7. Additional considerations

2. Learning outcomes-based short descriptions: main building blocks

1. Formal aspects
2. Content aspects

3. Useful links and resources

4. Annexes

1. Action verbs
2. Qualifiers (adjectives and adverbs)
3. EQF level descriptors
4. Examples

Images and tables
Explanations
Examples
Guiding questions
Recommendations
Tips and considerations
Links and resources
Annexes

Elements for data fields for the electronic publication of information on qualifications with an EQF level

DATA			Required/Optional
Title of the qualification			Required
Field (*)			Required
Country/Region code			Required
EQF level			Required
Description of the qualification (**)	List of:	Knowledge	Required
		Skills	Required
		Responsibility and autonomy	Required
	Or	Open text field describing what the learner is expected to know, understand and able to do	
Awarding body or competent authority (*)			Required
Credit points/academic workload needed to achieve the learning outcome			Optional
Internal quality assurance procedure			Optional
External quality assurance regulatory body			Optional
Further information on the qualification			Optional
Source of information			Optional
List of relevant supplements			Optional
URL of the qualification			Optional
Information language code(s)			Optional
Entry requirements			Optional
Expiry date (if relevant)			Optional

Annex VI EQF Recommendation



Example of short description

Qualification: Clinical psychologist
<p>The clinical psychologist (EQF/NQF 7) independently develops and applies the theories, methods and techniques from scientific clinical psychology in the health promotion, screening, psychological diagnostics and evaluation of health problems, as well as in the prevention, guidance and treatment of persons with care or support needs. By doing so the health care users are supported from the start both by working on their development as well as optimising their functional independence and wellbeing.</p> <p>Holding the visa of clinical psychologist as determined in the Law on Mental Health Professions is a prerequisite to perform the profession.</p>
<p>The clinical psychologist is able to:</p> <ul style="list-style-type: none">• draw up a psychological evaluation• apply interventions to relieve suffering and to promote health and wellbeing of individuals, groups and organisations• generate research and findings that contribute to the professional knowledge and/or evaluates the efficiency of diverse professional activities• integrate research and clinical expertise in coordination with the care user and the context• apply scientific insights and methods• act according to the code of ethics• develop and maintain a professional working relation with the care user• practice the profession in a professional and societally responsible way• develop and maintain own expertise• reflect, carry out self-evaluation and self-care• interact with professionals from multiple disciplines



Learning outcomes-based short descriptions: | main building blocks

A. Formal aspects

A1- Length (750 – 1500 characters without space)

A2 - Format of the description (narrative and bullet points)

B. Content aspects

B1 - Overall objectives and orientation of the qualification in the form of a narrative

B2 - Learning outcomes in bullet points

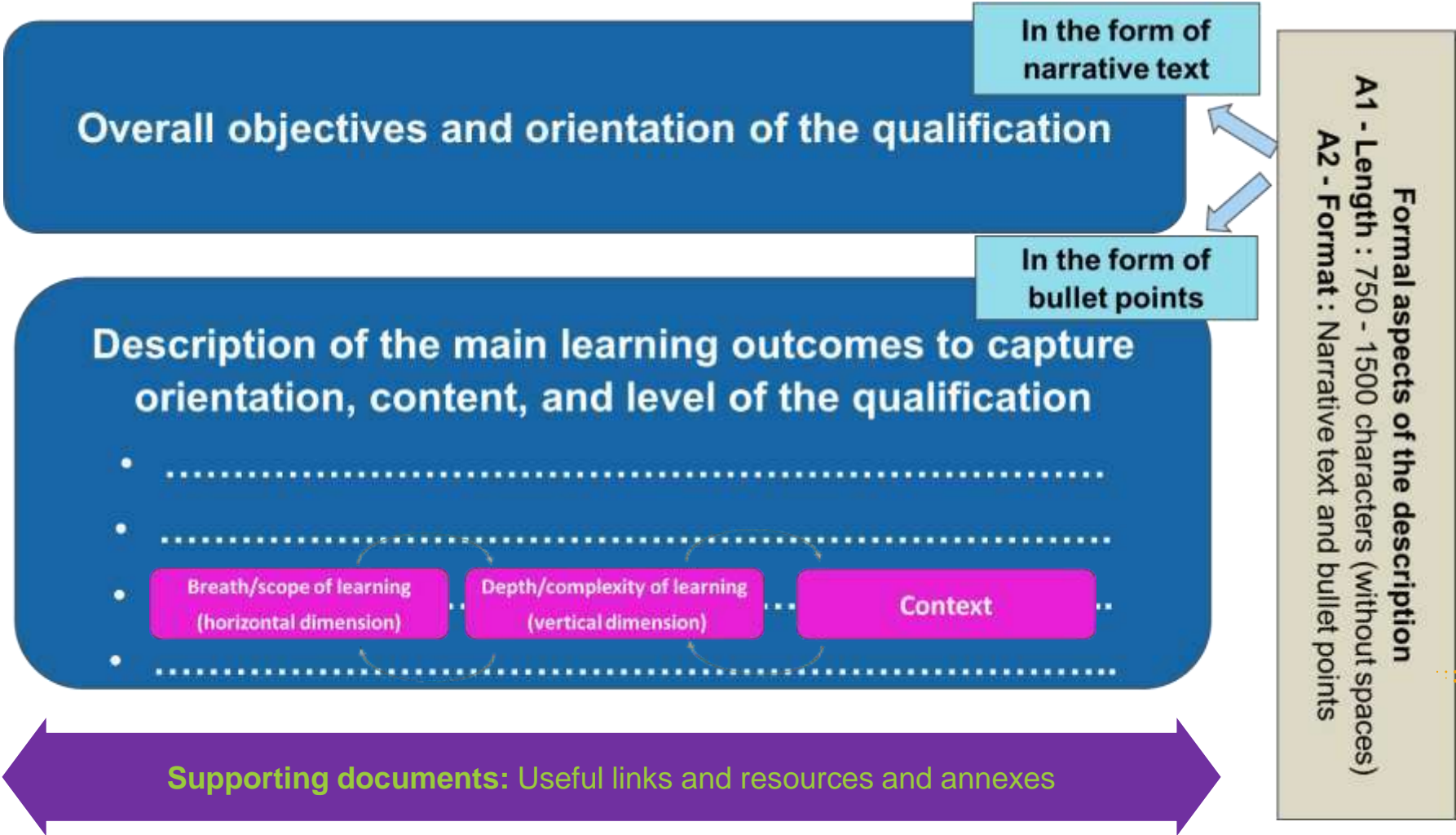
B.2.1. Breadth/scope of learning acquired

B.2.2. Depth/complexity of learning acquired

B.2.3. Context



“Simplified visualisation”



Europass

Europass infosite

Presents information as described on the Europass decision and the first access point to register and use the digital tools.

e-Portfolio

Set of online tools & information to manage every step of your learning and career.

Digital skills self-assessment test

Open source tool to assess and improve digital skills. Based on the Digital Competence Framework.

Jobs, Courses, and Qualifications Search

Central database to search for courses, qualifications, accreditation throughout Europe and link with EURES

Digital Credentials

Set of standards, services & software allowing institutions to issue digital, tamper-proof qualifications and other learning credentials.



Why do we need digital credentials?



Digitalising world



Security & Trust



Recognition



Showcasing
Knowledge & Skills



Ownership of data



Supporting Validation and Recognition



- **Focus on any learning achievements** (formal, non-formal, informal)
- **Verify the origin:** eSeals provide trust in origin
- **Structured data:** A single way of providing data. Improve the understanding of information and interoperability through the use of a single datamodel for learning related information (**European Learning Model**)
- **Multilingual by default:** Provide and navigate content in 29 different languages
- **Interoperability:** Aligned with existing frameworks (EQF/NQF, ISCED-F, ESCO micro-credentials recommendation, etc)
- **Accreditation:** Instantly verify whether an institution is accredited to award a certain qualification



Transparency and Portability

Ana Andromeda

Master of Science in Civil Engineering

Postgraduate doctoral study

Overall Assessment

Applied mathematics

Concrete structures I

Recognition for credit

Postgraduate doctoral study

Civil engineer

Applied mathematics

CivEng
Faculty of Civil Engineering

Brussels, Slash Lane 94, 1000 Brussels, Belgium

Legal BE-9758613 Higher education institution Res9800

Awarding Date
20/09/2019

This is the description of the applied mathematics achievement. This is the description of the applied mathematics achievement. This is the description of the applied mathematics achievement.

Learning Outcomes

Learning Outcome 1 related to applied mathematics

To formulate equations of mathematical physics for engineering problems, and to solve them analytically or with numerical methods.

Type: knowledge

Reusability Level: cross-sector skills and competences

Related ESCO Skills: execute analytical mathematical calculations, use mathematical tools and equipment

Show less

Learning Outcome 2 related to applied mathematics

Make up detailed development plans of the performance of the reservoir, Apply mathematical models for maximum economic recovery.

Type: skill

Reusability Level: sector specific skills and competences

Related ESCO Skills: compile reservoir performance plans

Show less

Achievement information

Volume of Learning: 60 hours

EQF Level: Level 5

NQF Level: MECU Level 5

Achievement information

Volume of Learning: 60 hours

EQF Level: Level 5

NQF Level: MECU Level 5

ECTS Credit Points: 5

Learning Settings: formal learning

Mode of Learning: Presential

Thematic Area: Mathematics, Mathematics and statistics, Natural sciences, mathematics and statistics

Language: Spanish, English

Learning activities

Applied mathematics course

Entitles Owner to

Recognition for credit

Other information

Related documents: <https://sch73.otherdoc.unix.edu>

Can be co-delivered by: Members of the Research Alliance

Recognition conditions: Achievements acquired at any of the member universities will qualify for automatic recognition at home institution

487 properties describe

- Credential owner
- Organisations
- Achievements
- Activities
- Assessments
- Entitlements



Digital Credentials and ESCO

European Skills, Competences, Qualifications and Occupations (ESCO)

- describing, identifying and classifying professional occupations and skills relevant for the EU labour market and education and training area
- systematically showing the relations between those occupations and skills
- ELM allows the cross-references

The screenshot shows a digital credential interface for a 'Graduate University Study of Civil Engineering'. The header includes the title, validity date (20.09.2019 00:00 GMT+0200), and type (Mandated Issue). Below the header are navigation options: Credential Preview, Export, Upload another credential, and a language dropdown set to English.

The main content area is divided into two columns. The left column lists the credential's structure, starting with 'Ara Andromeda' and 'University Great', followed by 'Master of Science in Civil Engineering' (selected), and then various courses: Applied mathematics course, Applied mathematics Study visit, Concrete structures I course, Dynamics of structures and earthquake engineering course, Geotechnical engineering course, and Stability of structures course. Below these are 'Postgraduate doctoral study', 'Civil engineer', and 'Recognition for credit'.

The right column, titled 'Proven by', contains a table with the following data:

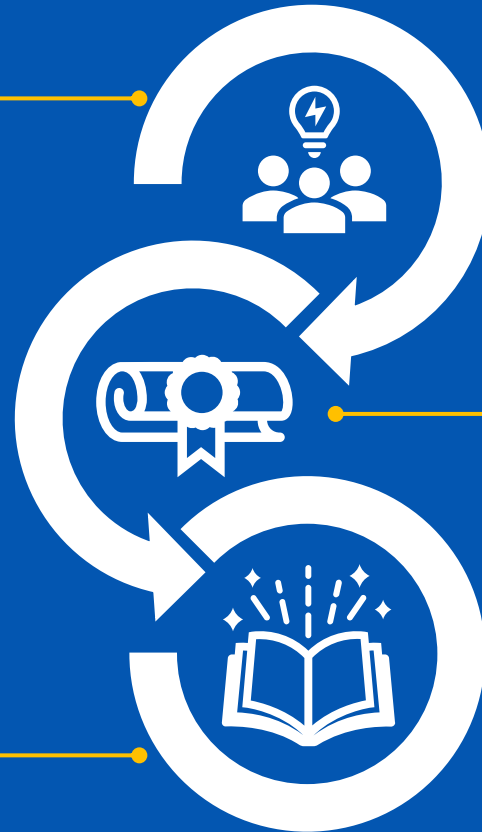
Title	Grade
Overall Assessment	excellent (5)

Below the table, the interface lists 'Influenced by' (Applied mathematics course, Applied mathematics Study visit, Concrete structures I course, Dynamics of structures and earthquake engineering course, Geotechnical engineering course, Stability of structures course), 'Entities Owner to' (Postgraduate doctoral study, Civil engineer, Recognition for credit), 'Sub-Achievements' (Applied mathematics, Concrete structures I, Dynamics of structures and earthquake engineering, Geotechnical engineering, Stability of structures), and 'Specification' (Ach-Spec-ID-Scheme identifier: AchSpecID-72). The 'Learning Outcomes' section is highlighted in yellow and includes 'LO1 related to applied mathematics' (LOID-Scheme identifier: LOID-73a) with a description: 'To formulate equations of mathematical physics for engineering problems, and to solve them analytically or with numerical methods.' The type is 'knowledge', the reusability level is 'cross-sector skills and competences', and related ESCO skills are 'use mathematical tools and equipment, execute analytical mathematical calculations, geodesy'. Related skills include 'applied mathematics, perform engineering calculations, construct earthquake resistant structures'.



Skills and Talent Mobility Package

**An EU Talent Pool
Regulation**



**Recommendation on the
recognition of third country
nationals' qualifications**

**Recommendation on
Learners' Mobility**

Key labour market challenges



Geopolitics: A skilled workforce is key to the EU's competitiveness and capacity for growth and innovation



Green: The green transition will create 1-2.5 million additional jobs by 2030



The solution starts at home: but work to upskill, reskill and activate the domestic workforce will not alone be enough



Digital: still 11 million short of the EU target of employing 20 million ICT professionals by 2030



Demographic changes: Europe is an ageing society

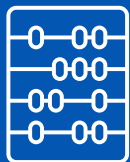


Care sector growing needs: from 17.4 million workers in 2008 to around 22 million workers in 2022

Outline of Commission Recommendation



**Objectives
Scope
Definitions**



Principles



Organisation



**Recognition of Professional
Qualifications**



**Recognition of skills and
qualifications for labour migration**



Equal Treatment



Commission Support

Objectives

Simplifying and expedite the recognition of the skills and qualifications of third-country nationals by Member States with a view to making the Union's labour market more attractive to third-country nationals and to facilitate their integration into the labour market in line with the needs of the Union economy and society

Procedures for the recognition of the skills and qualifications of third-country nationals should be part of **holistic, 'whole-of-government' approaches to managing the availability of skills.**

Examples of recommendations
made to Member States



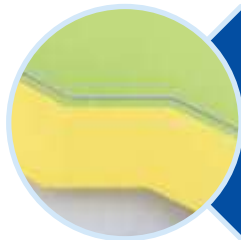
- Staff development: language skills
- Data management: use European Learning Model
- Knowledge development: interoperable databases



- Pre-arrival access to recognition procedures
- Information exchange, study visits, joint projects
- Processes to authenticate documents



- User-friendly, complete and up-to-date
- Co-ordinated approaches to information provision



- Minimise translation requirements
- Avoid undue burden re: authentication
- Processing applications

Commission Support

01

Facilitate exchange of information and cooperation

02

Support work on semantically interoperable databases

Continue support for ENIC-NARIC

Updates to Regulated Professions Database

Online information

03

Use Union tools and services to promote understanding

- European Training Foundation (ETF)
- European Quality Assurance Register for Higher Education (EQAR)
- European Qualifications Framework (EQF)
- Europass
- Translations

An EU Talent Pool

Open to all Skills Levels

For third country nationals worldwide, from bus drivers to doctors.



Voluntary for Member States

An opt-in system leaving Member States in the driver's seat



A foreign policy tool

Supporting the implementation of Talent Partnerships and discouraging irregular migration

Targeting key shortage occupations

Only where the supply already in the EU is not enough to meet the demand



For which shortage occupations?

Target EU-wide shortage occupations **at all skills levels**

List of EU-wide shortage occupations annexed to the Regulation based on:

Shortage occupations **common to a significant number** of participating MS
[e.g. engineers, medical practitioners, nurses, IT specialists, cooks, waiters,
bricklayers]

Shortage occupations **linked to the green and digital transition**
[e.g. environmental, chemical mechanical engineers]

MS can adjust the list to their needs **by adding or/and removing occupations**

Registration

Jobseekers' profiles

**Rolling out good practices – using
EUROPASS profile builder**

Employers' job vacancies

**Registration via National Contact Points if within
EU-wide shortage occupations **and** open to TCNs**

'Europe on the Move' proposal

EEA initiative

delivers on Commission's and Council's commitment to make learning periods abroad a reality for everyone in the EEA

Driving principles

quality and inclusion of education

Framework proposal

Covers all education and training sectors



'Europe on the Move' – key features

Aiming to make learning mobility a **standard and integral** part of all education and training pathways

Proposing **three ambitious EU-level targets** for 2030

Aiming to increase **accessibility and inclusiveness** of learning mobility

Special focus on **Teacher mobility and Apprentice mobility**



Proposed EU-level targets by 2030

At least 25% of higher education graduates

At least 15% of vocational education and training learners

At least 20% people with fewer opportunities out of all learners benefiting from learning mobility



Additional actions in the Communication



The need for a targeted approach with skills intelligence as a springboard

Strategic approach to skills intelligence, use of latest labour market data
Engaging with Member States and PES



Boosting information on recognition procedures and comparability of qualifications

Interoperable databases
Online resource hubs on skills and qualifications
EU-level tool generating statements of comparability
Extending NARICs to VET



Building trust in qualifications and skills gained in third countries

Guidance on qualifications frameworks
Comparison with EQF
Assessments on accreditation and quality assurance
Translation of EU tool facilitating skills assessments



Cooperation with third countries in the framework of Talent Partnerships

Targeted analysis of qualifications frameworks
Capacity building with support of Erasmus+
Information and cooperation on recognition of qualifications



2024 European Degree Package

Communication on a blueprint for a European Degree

Proposal for a Council Recommendation on a European Quality Assurance and Recognition System in higher education

Proposal for a Council Recommendation on attractive and sustainable careers in higher education



2024 European Degree Package

Communication on a blueprint for a European Degree

Proposal for a Council Recommendation on a European Quality Assurance and Recognition System in higher education

Proposal for a Council Recommendation on attractive and sustainable careers in higher education

European degree: Policy objectives

01

Increased employability
&
skills relevance

02

Cutting red tape for
increased adaptability
&
visibility of higher
education systems

03

A driver of
strategic cooperation &
global competitiveness

European degree: Policy context

1

European strategy for universities

2

Council Recommendation on building bridges for effective European higher education cooperation

3

Erasmus+ European policy experimentation projects

European degree: horizontal principles



MS / Region / Institution
deliver =>
Subsidiarity ✓
Institutional autonomy ✓
Academic freedom ✓



Universities award jointly
- **on a voluntary basis**



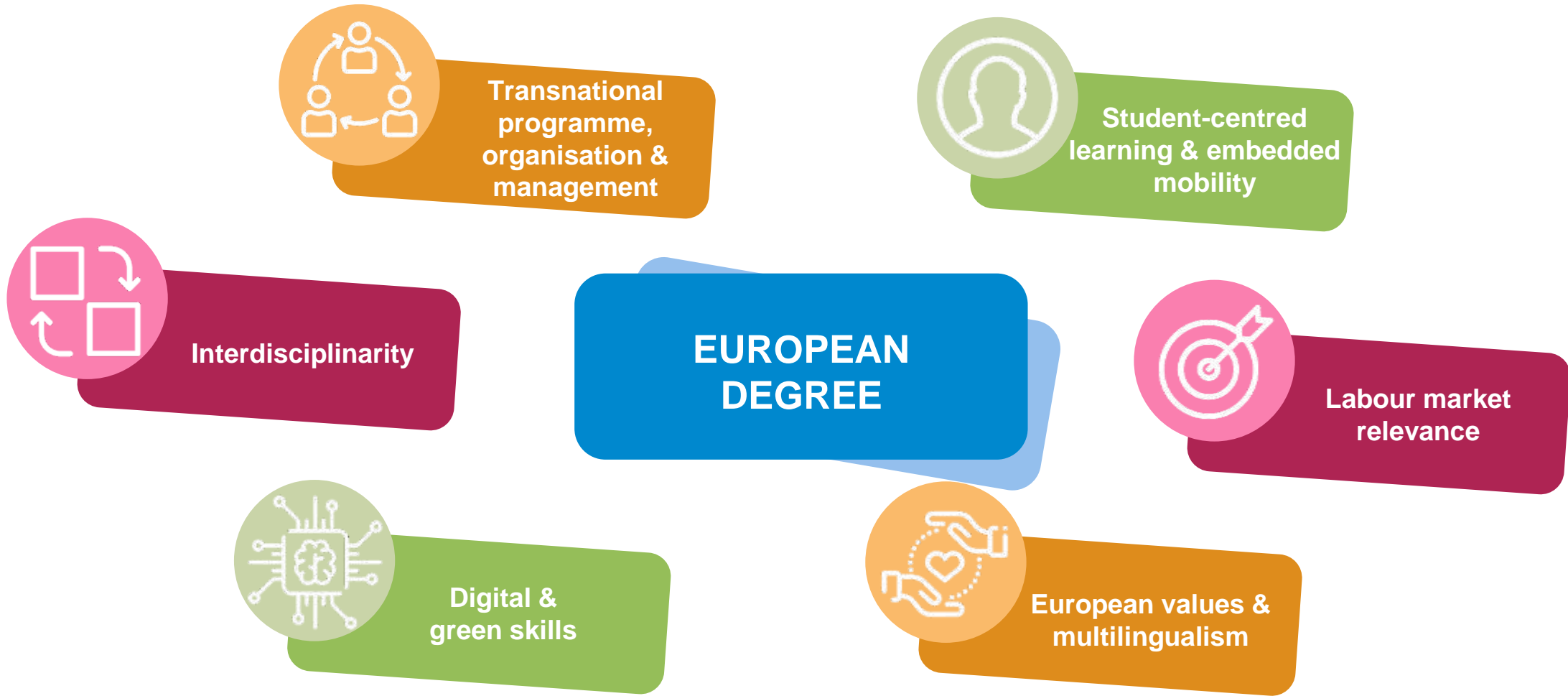
Linked to existing **EU /**
Bologna process tools



Cutting red tape to
establish joint degrees
=> **less administrative**
burden

Based on
common
European
criteria
tested & agreed
with **Member**
States,
stakeholders
and HEIs.

Co-developed European criteria: MS & stakeholders



European degree: main principles

***NOT awarded
by a European
body***

***NOT replacing
national
degrees***

***voluntarily
offered by
universities***

European degree: added value



For students

Strong sense of European belonging - around common European values

More opportunities to study in several European countries - innovative & transdisciplinary approaches

Skills & competences that lead to **higher employability**



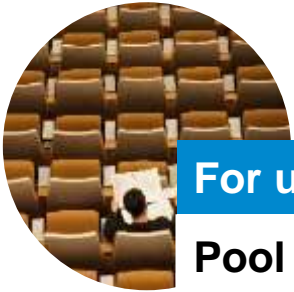
For employers

Certified highly-skilled graduates: globally-minded, multilingual & multicultural skills, adaptable, etc.

Europe as a destination for talented students to acquire labour market-relevant skills

Increased possibilities to work with universities at European scale

European degree: added value



For universities

Pool resources to offer opportunities **together**

Cut red tape to setting up **more joint degree programmes**

Wider offer to students & staff

Support **internationalisation strategies**



For EU and Member States

Strengthen **global competitiveness & reputation** of European higher education systems

Attract talent from non-EU countries

Foster **balanced student & talent mobility** within the EU

Foster **European spirit of cooperation**

HOW TO GET THERE: STEPS TOWARDS A EUROPEAN DEGREE

1

27 March 2024 The Commission proposes **European criteria** co-developed with the higher education sector **as a basis for the European degree, for adoption by the Council of the EU**

2

Development of **implementation guidelines** towards a European degree by a **European degree Policy Lab**

3

Member States to choose their entry level into the pathway towards a European degree and work towards integrating the European degree in their national or regional legislation as a new type of qualification



A **preparatory European label certificate** is given to students of joint degree programmes meeting the European criteria,



The **European degree** is awarded to students as a qualification following a transnational education experience either jointly by a group of universities across Europe or by a possible European legal entity established by several universities from different countries

HOW MEMBER STATES AND THE HIGHER EDUCATION SECTOR WILL BE SUPPORTED:

- A **European degree Policy Lab** to develop detailed guidelines and action plans to guide the implementation of a European degree with experts from Member States, higher education institutions, quality assurance/accreditation agencies, students, and economic and social partners.
- A **new annual European degree Forum** to monitor progress and provide guidance, gathering high level representatives from Member States, key organisations in quality assurance and recognition, education social partners and representatives from economic and social partners
- **New Erasmus+ support:** for **European degree Pathway Projects** enabling Member States, together with their accreditation and quality assurance agencies, universities, students, economic and social partners, to navigate the pathway towards a European degree; and for **European degree Design Measures** to enable higher education institutions to adapt existing joint programmes or to create new ones leading to a European degree



Thank you!



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